



Appendices for COVID-19 Living Evidence Profile #4

(Version 3: 15 July 2021)

Appendix 1: Methodological details

We use a standard protocol for preparing living evidence profiles (LEP) to ensure that our approach to identifying research evidence as well as experiences from Canadian provinces and territories are as systematic and transparent as possible in the time we were given to prepare the profile. However, given that it was unlikely that we would find evidence syntheses and many empirical studies, we adapted the protocol to give greater attention to single studies and to include opinion pieces that justify the position(s) taken in ways described below.

Identifying research evidence

For each LEP, we typically search our continually updated <u>inventory of best evidence syntheses</u> and <u>guide to key COVID-19 evidence sources</u> for:

- 1) full systematic reviews;
- 2) rapid reviews;
- 3) protocols for reviews or rapid reviews that are underway;
- 4) titles/questions for reviews that are being planned; and
- 5) single studies.

In this case, we searched primarily for:

- 1) single empirical studies, including those published in the peer-reviewed literature, as pre-prints, and in the 'grey' literature; and
- 2) opinion pieces, specifically those that justify the position(s) taken with one or more of:
 - a. explicit assessment of the pros and cons of a course of action compared to the alternatives available,
 - b. cited data and/or evidence that was explicitly used in deriving lessons learned,
 - c. documented stakeholder-engagement process to elicit lessons learned, and
 - d. endorsement of lessons learned by a formal group (e.g., Canadian academies) or a large, informal group of signatories to a statement describing lessons learned.

To complement the databases containing COVID-19-specific single studies that are listed in the COVID-END guide to key COVID-19 evidence sources, we also searched EMBASE and select grey-literature sources to identify any relevant empirical studies and opinion pieces. The grey-literature sources include:

- 1) websites of international agencies (Organisation for Economic Cooperation and Development and World Bank) and Canadian agencies (Canadian Institutes of Health Research, Canadian Institute for Health Information, Public Health Agency of Canada, and Statistics Canada);
- 2) databases of government reports (Federal Sciences Library, Office of the Auditor General, Office of the Parliamentary Budget Officer, and Policy Horizons Canada); and
- grey-literature databases (Canadian Public Policy Collection, Canadian Research Index, and OAIster).

Each source for these documents is assigned to one team member who conducts hand searches (when a source contains a smaller number of documents) or keyword searches to identify potentially

relevant documents. A final inclusion assessment is performed both by the person who did the initial screening and the lead author of the living evidence profile, with disagreements resolved by consensus or with the input of a third reviewer on the team. The team uses a dedicated virtual channel to discuss and iteratively refine inclusion/exclusion criteria throughout the process, which provides a running list of considerations that all members can consult during the first stages of assessment. For this update, we conducted searches in English and French.

We do not exclude documents based on the language of a document. However, we are not able to extract key findings from documents that are written in languages other than Chinese, English, French, Portuguese, or German. We provide any documents that do not have content available in these languages in an appendix containing documents excluded at the final stages of reviewing.

Identifying experiences from other countries and from Canadian provinces and territories

For each LEP, we collectively decide on what countries to examine based on the question posed. However, since this LEP was only focused on what went well and what could have gone better in the COVID-19 response in Canada, we did not include other countries in the jurisdictional scan. For the scan of Canadian provinces and territories, we search relevant sources included in our continually updated guide to key COVID-19 evidence sources. These sources include government-response trackers that document national responses to the pandemic. In addition, we search websites from relevant federal and provincial governments and agencies (e.g., public-health agencies and auditor-general offices). If municipally relevant documents appeared while conducting the searches they were included.

Assessing relevance and quality of evidence

We assess the relevance of each included evidence document as being of high, moderate or low relevance to the question. We then use a colour gradient to reflect high (darkest blue) to low (lightest blue) relevance.

For this update, we used AMSTAR to appraise the methodological quality of full systematic reviews and rapid reviews deemed to be highly relevant. Our standard protocol is that two reviewers independently appraise the methodological quality of systematic reviews and rapid reviews that are deemed to be highly relevant. Disagreements are resolved by consensus with a third reviewer if needed. AMSTAR rates overall methodological quality on a scale of 0 to 11, where 11/11 represents a review of the highest quality. High-quality reviews are those with scores of eight or higher out of a possible 11, medium-quality reviews are those with scores between four and seven, and low-quality reviews are those with scores less than four. It is important to note that the AMSTAR tool was developed to assess reviews focused on clinical interventions, so not all criteria apply to systematic reviews pertaining to health-system arrangements or to economic and social responses to COVID-19. Where the denominator is not 11, an aspect of the tool was considered not relevant by the raters. In comparing ratings, it is therefore important to keep both parts of the score (i.e., the numerator and denominator) in mind. For example, a review that scores 8/8 is generally of comparable quality to a review scoring 11/11; both ratings are considered 'high scores.' A high score signals that readers of the review can have a high level of confidence in its findings. A low score, on the other hand, does not mean that the review should be discarded, merely that less confidence can be placed in its findings and that the review needs to be examined closely to identify its limitations. (Lewin S, Oxman AD, Lavis JN, Fretheim A. SUPPORT Tools for evidence-informed health Policymaking

(STP): 8. Deciding how much confidence to place in a systematic review. *Health Research Policy and Systems* 2009; 7 (Suppl1):S8.

We also identified the methodology of included empirical studies deemed to be highly relevant and undertook quality assessments for quasi-experimental studies using the <u>Maryland Scientific Methods Scale</u>. The Maryland Scientific Methods Scale is a five-point scale ranging from 1, for evaluation based on simple cross-sectional correlations where there is no use of control variables in statistical analysis, to 5, for randomized controlled trials where extensive evidence is provided on the comparability of treatment and control groups. We were prepared to complete quality assessments for experimental studies using the Cochrane risk of bias assessment had we found any.

For quantitative observational studies that evaluate an intervention, we have used the <u>ROBINS-I</u> tool. Two reviewers independently assessed the risk of bias for each study by applying each of the signalling questions. The reviewers then reconciled any differences and agreed on an overall risk of bias score. The tool offers <u>four judgements for overall risk of bias</u>. Studies with a low risk of bias are comparable to a well performed randomized trials when examining the effects of an intervention. Studies with moderate risk of bias provide sound evidence for a non-randomised study but cannot be considered comparable to a well-performed randomized trial. Studies with a serious risk of bias have some important problems with the methodology as compared to a randomized trial but may still provide evidence on the effects of an intervention. Finally, studies with a critical risk of bias are considered too problematic to provide any useful evidence on the effects of an intervention.

As scoring qualitative studies is not aligned with the qualitative tradition, we have used the Joanna Briggs Institute (JBI) Critical Appraisal tool for qualitative research to determine whether studies should be included in the LEP. Two reviewers independently applied the JBI checklist to ensure methodological rigour in the highly relevant qualitative studies. The two reviewers then reconciled their appraisals and agreed on the inclusion and relevance of each study. In the event of any significant limitations in methodological rigour we would have included the study but not has a highly relevant document.

Preparing the profile

Each included document is hyperlinked to its original source to facilitate easy retrieval. For all included evidence syntheses, empirical studies and opinion pieces a small number of bullet points provide a brief summary of the key findings, which are used to summarize key messages in the text. Protocols and titles/questions have their titles hyperlinked given that findings are not yet available. We then draft a brief summary that highlights the total number of different types of highly relevant documents identified (organized by document), as well as their key findings, date of last search (or date last updated or published), and methodological quality.

Organizing framework

For this living evidence profile, we organized our results by COVID-19 response type and by the part of the question being addressed using an explicit equity lens.

The first organizing framework is for type of COVID-19 response:

• cross-cutting by federal versus provincial (versus municipal) and by shift in policy instrument (and/or condition, treatment, sector, or population);

- public-health measures (e.g., stockpiling personal protective equipment), by federal versus provincial (versus municipal) and by shift in policy instrument;
- clinical management, by condition and/or treatment (typically provincial for topics like drug formularies);
- health-system arrangements, by sector (e.g., long-term care) and population (e.g., essential workers and racialized communities,) and by federal/pan-Canadian/cross-provincial (versus provincial) and by shift in policy instrument;
 - o governance arrangements (e.g., dividing up or keeping public-health functions together),
 - o financial arrangements, and
 - o delivery arrangements; and
- economic and social, by sector and by federal (versus provincial) (versus municipal) and by shift in policy instrument.

The second organizing framework is for the three parts of the question:

- what went well;
- what could have gone better; and
- recommendations on what will need to go well in the future given any available foresight work being conducted.

Appendix 2: Highlights from highly relevant evidence documents and experiences from Canadian provinces and territories

Response type	Lessons from evidence documents	Lessons from government reports and analyses
Cross-cutting	Lessons for the federal level	Lessons for the federal level
	 An opinion piece describing <u>Canada's response to</u> the COVID-19 pandemic (as of 21 March 2021) highlighted what went well, what could have gone better, and future recommendations The piece described how the federal government played a significant role in providing funding to provinces and territories for infection prevention and control, scientific research, safety nets for individuals and businesses, and to social services, but could have improved their role with respect to national and interregional coordination of communication 	A report from Policy Horizons Canada detailed policy implications and consequences due to the impact of the pandemic such as technology-induced unemployment, acceptance of remote work, impact on businesses due to long periods of disruptions, disproportionate labour disruptions on women, living conditions of older adults, and the role of the federal government in mitigating economic and social challenges
Public-health measures	 An opinion piece describes Canada's response to the COVID-19 pandemic, highlighting areas where a strengthened federal response may be warranted to support public health actions in provinces and territories, such as: Gaps in border closure restrictions experienced during the first year of the pandemic, such as weak adherence and enforcement of the mandatory three-day hotel quarantine for all inbound travelers Scarcity of COVID-19 tests and slow processing times in provinces across the country could have been addressed earlier by a strengthened federal role in collaboration and information sharing between the provinces Federal government could have leveraged its position to address limited national and interregional coordination of messaging and communication about the pandemic and public health measures 	 A survey focused on COVID-19 behaviours found that several regions in Saskatchewan have low maskwearing/social distancing and low vaccine acceptance rates Older respondents of 65 years and over had the highest vaccine acceptance rate Preliminary data on vaccine effectiveness among healthcare workers in Quebec show a significant reduction in COVID-19 cases among healthcare workers as vaccination was rolled out in this group Additional data on vaccine effectiveness among healthcare workers in Quebec have shown that one dose of an mRNA vaccine reduces the risk of COVID-19 infection by 75% and hospitalization by 95% Two doses of an mRNA vaccine have been shown to be 94.2% effective against infection, and no healthcare workers with two mRNA vaccine doses have been hospitalized in Quebec

Clinical management	None identified	Lessons for the provincial level
Similar management	- None identified	A Statistics Canada modelling study examined the impact
		of suspending colorectal cancer screening for individuals
		using a self-collected fecal immunochemical test (FIT)
		o The study found that pausing colorectal cancer
		screening and other health care services during the
		initial phase of COVID-19 allowed health care facilities
		to establish appropriate infection-control measures to
		prevent COVID-19 but identified that if no screening
		interruptions had occurred, an estimated 440 colorectal
		cancer deaths could be saved in the long term
		o The study examined strategies considered to clear the
		backlog and mitigate the risks of screening
		interruptions including setting a higher FIT screening
		threshold over 24 months so that patients with lower-
		yield indications have a longer screening interval and
		increasing the number of follow-up colonoscopies
Health-system arrangements	Lessons for the federal level	None identified
	According to an opinion piece discussing the	
	response of the Government of Canada to the	
	COVID-19 pandemic, scarcity of COVID-19 tests	
	and slow test processing times in provinces across	
	the country could have been addressed earlier by a	
	strengthened federal role in collaboration and	
	information sharing between the provinces and by	
	providing guidelines and protocols to standardize	
	the use of rapid diagnostic tests	
	An opinion piece from the Royal Society of Canada	
	found there is evidence that two thirds of COVID-	
	19 deaths in communities outside of the long-term	
	care sector may have been missed and that the	
	mortality burden of COVID-19 in Canada may be	
	two times higher than reported, according to a	
	study by the Royal Society of Canada on the excess	
	all-cause mortality during the pandemic	
	o Given the study's findings that most of Canada's	
	cases prior to 28 November 2020 were	

	apparently not reported until after excess deaths began rising rapidly in late 2020, it is recommended that immediate improvements be made to correct and improve the slow patchwork of death reporting in Canadian provinces • An opinion piece from the Royal Society of Canada on the history of public health interventions around infectious diseases in Canada found that barriers to healthcare intervention reform were the historical emphasis on medical cures, a health system that poorly integrated prevention, political attempts to limit healthcare costs, and a historical lack of consistent advocacy for public health Lessons for the provincial level • Findings from an observational study exploring the experiences of the five Canadian provinces where	
	the long-term care sector was most affected during the first wave of COVID-19 revealed that the provinces that responded slowly to outbreaks in their long-term care sectors had the most devastating outcomes in terms of cases and fatalities	
Economic and social	Lessons for the federal level An opinion piece about the federal government's role in the first 12 months of the pandemic acknowledges the important role the federal government played in financing and implementing financial safety net support for individuals and businesses	 A Statistics Canada evaluation of the Canada Emergency Wage Subsidy between April and October 2020 found that that industries that experienced the largest declines in employment during the pandemic and businesses with 10 to 49 employees had the highest uptake rates The Canada Emergency Wage Subsidy replacement rate (the wage subsidy coverage rate among recipients, compared to their pre-pandemic employment levels) was lowest in the industries that suffered the greatest employment declines, and the replacement rate declined with increasing firm size

 Employers that received the wage subsidy experienced more significant declines in employment than firms that did not receive the subsidy Rehiring rates exhibited a strong negative relationship with changes in employment among Canada Emergency Wage Subsidy recipients; the industries with the largest declines in employment early in the pandemic had the highest rehiring rates
 Lessons for the provincial level A report from British Columbia Housing found that financial assistance for equity-seeking populations was not adequate for the level of challenge they faced Beyond the immediate responses, long-term solutions are needed to address existing vulnerabilities in key areas such as homeless support services and universal access to internet In addition, the importance of culturally-grounded communication and responsiveness was highlighted

Appendix 3: Highlights from highly relevant evidence documents and experiences identified in previous updates

Response type	Lessons from evidence documents	Lessons from government reports and analyses
Cross-cutting responses	Lessons for the federal level	Lessons for the federal level
	 Income supports have helped to address the needs of the employed and unemployed (last updated February 2021) The same opinion piece noted some areas where the response could have been improved, including: 	The Auditor General of Prince Edward Island has requested a full examination of the provincial government's response to COVID-19, which will be released in August 2021

		,
	 Lack of timely release of national guidelines for 	
	managing cases in long-term care homes	
	 Lack of national data-collection standards 	
	resulting in inconsistencies in how surveillance	
	data is reported, particularly as they relate to	
	reporting on income levels and race-based data	
	 Backlogs in testing and rigid testing criteria 	
	challenged understanding the full	
	epidemiological picture	
	 Lack of human resources to undertake contact 	
	tracing limited further containment of the virus	
	 Limited supports available for those 	
	experiencing housing insecurity and	
	homelessness, and including these	
	considerations in public-health guidelines (last	
	updated February 2021)	
	Lesson for the provincial level	
	A single study summarized COVID-19 responses	
	among Canadian provinces and territories and	
	found that there was no formally coordinated	
	approach to the pandemic, poor communication	
	from the government, and information fatigue with	
	the public, which contributed to varied recovery	
	and reopening plans with mixed levels of success	
Public-health measures	Lessons for the federal level	Lessons for the federal level
	• A qualitative study reported that <u>most news releases</u>	A report from the Auditor General of Canada to the
	and communications aligned with the tone and	Parliament of Canada determined that the Public Health
	timing of messages from Chief Medical Officers of	Agency of Canada (PHAC), Health Canada, and Public
	Health and the changing epidemiological status of	Services and Procurement Canada helped to meet the needs
	COVID-19 (i.e., prescriptive and conveyed	of provincial and territorial governments for selected PPE
	appropriate recommendations and mandates) (last	(i.e., N95 masks and medical gowns) and medical devices
	updated September 2020)	(i.e., testing swabs and ventilators) during the pandemic
	An opinion piece by the Canadian Centre for Policy	o Despite unaddressed long-standing issues with the
	Alternatives (a non-partisan research institute)	National Emergency Strategic Stockpile, PHAC
	described the challenges of applying public-health	improved its procurement and distribution systems (e.g.,
	guidelines in First Nations communities, which	moving to bulk purchasing and outsourcing warehousing
		and logistical support), modified equipment-supplier

- were primarily due to existing inequities in access to water and housing (last updated May 2020)
- An opinion piece by the Canadian Centre for Policy Alternatives described the challenges of applying public-health guidelines in First Nations communities and recommended that <u>future</u> guidance should include the voices of the <u>Indigenous communities</u>, and that appropriate <u>funding should be allocated to address challenges</u> <u>that have been compounded during the pandemic</u>. <u>(last updated May 2020)</u>

Lessons for the provincial level

- A primary study that compared non-pharmaceutical interventions used by Canadian governments found that British Columbia was the first province to enact the most rigorous measures before the pandemic declaration by the WHO, whereas the other provinces implemented measures following the declaration (last updated August 2020)
- A primary study about best practices of COVID-19 outbreak management in long-term care homes in British Columbia found that rapid testing, implementation of public-health measures (e.g., visitor restrictions, cohorting, single-site restriction for staff), external assistance from infection-prevention and control support teams, adequate access to personal protective equipment, teambased approaches, and coordinated communication between support teams were essential to control and manage COVID-19 outbreaks (last updated March 2021)
- A primary study evaluated a virtual education program called the <u>Elderly-Long-Term Care (COE-LTC) COVID-19</u>, and found that it is a useful tool to deliver new best practices for healthcare delivery by healthcare providers in long-term care (last updated February 2021)

- license applications, and accepted risk to procure large quantities
- Statistics Canada reported that implementation of physicaldistancing guidelines during the pandemic led to increased outdoor activity, including road closures in favour of pedestrian and cyclist use and park visitation, as it was crucial to optimizing mental health
- Canadian Institute for Health Information's evaluation of COVID-19's impact on long-term care found that provincial-level recommendations included implementing mandatory infection-control practices, PPE and training provision, response planning with rapid testing and contact tracing strategies, and reducing crowds in LTC homes
- CIHI's report comparing Canada and other countries'
 pandemic experience in the long-term care sector found that
 countries that implemented mandatory prevention measures,
 stay-at-home orders, and closures of public places had fewer
 COVID-19 infections and deaths in LTC
- A Statistics Canada report indicated that <u>children's learning</u> activities varied based on household income and parentalengagement levels
- Lower-income households may lack access to personal computers for children's learning activities, and parental engagement may be affected by competing work obligations
- The Auditor General of Canada found that emergency orders to prohibit entry of foreign nationals were quickly implemented by the Canada Border Service Agency, and PHAC did not meet its target to verify arriving travellers completed mandatory 14-day quarantine
- Reviewing the decisions made by border-service officers and improving systems and processes of verifying compliance to mandatory quarantine can address gaps in border-control measures
- The Chief Public Health Officer of Canada's report highlighted that <u>Canada's healthcare system was protected</u> due to increased public-health measures and healthcare

- A primary study analyzed survey results from individuals involved in the hospital-based <u>Infection Prevention and Control (IPAC)-SWAT team, and found that 93.5% of respondents felt the team improved the management of COVID-19 outbreaks at long-term care homes in Ontario (last updated Feb 2021)</u>
- An economic modelling study reported that a rebound in <u>household spending and GDP growth</u> <u>may increase in 2021</u> following the impacts of social distancing from 2020 (last updated March 2020)
- An economic modelling study reported that Canada's economy will expand by 5.8% by the end of 2021 and 4.0% in 2022 due to vaccine roll-out and gradual reopening of the economy (last updated March 2021)
- A cross-sectional survey that assessed the preparedness of Ontario's long-term care sector found that there were <u>concerns regarding the</u> <u>feasibility of implementing public-health measures</u>
- A cross-sectional survey that assessed the preparedness of Ontario's long-term care sector stated the need for better engagement with longterm care system leaders to coordinate better pandemic responses (last updated October 2020)
- A primary study about best practices of COVID-19
 outbreak management in long-term care homes in
 British Columbia reported that reducing the delay in
 identifying cases, implementing control measures,
 addressing harms related to isolating residents,
 addressing staff shortages, and improving
 communication between support teams were areas
 for future improvement (last updated March 2021)
- A modelling study compared trends in COVID-19 cases in Canada and Italy and found that it is imperative to take immediate action by

capacity undertaken by provinces and territories between April and August 2020

Lessons for the provincial level

- An evidence brief on the economic impacts due to publichealth measures in response and recovery during and after COVID-19 published by Public Health Ontario recommends:
 - A data-driven, regional or provincial approach (instead of a reactive and local approach) to support a sustainable transition from response to recovery as vaccination rates increase in Ontario
 - Lockdown strategies that maintain a moderate lockdown level are more effective than oscillating between strict and mild lockdowns according to published modelling studies cited in the brief
 - Early action with stringent public-health measures can be less costly for the economy than multiple less-intense, shorter duration lockdowns
 - o Basic income for individuals affected by lockdowns should be in place
- An evaluation based on modelling data assessing the impact
 of social-distancing policies in British Columbia found that
 social interaction was reduced to 30% of normal levels and
 returning to 80% and 60% of pre-COVID-19 social
 interactions and physical distancing would result in
 significant and steady increases in cases, respectively
- A recovery plan by the Government of British Columbia assessed that 62% of total jobs lost were restored by August 2020 as businesses were allowed to reopen
- A survey conducted by the Government of Saskatchewan reported that <u>17% of residents expressed confusion over</u> <u>COVID-19 public-health orders and restrictions</u>
- The Office of the Auditor General of Ontario released a sixpart report describing areas that delayed Ontario's COVID-19 response, to address:

	implementing a comprehensive strategy consisting of multiple public-health interventions (last updated March 2020)	 The insufficient exercise of powers by the Chief Medical Officer of Health of Ontario and delays in early decisive actions The lack of coordination and diminished role by Public Health Ontario in overall provincial response, leading to confusion on roles and responsibilities among local medical officers of health The variations in management and operations among public-health units, delays in modernizing public-health information systems and lack of race-based information collection and consideration in decision-making The Institut national de santé publique du Québec released preliminary data analysis showing that provision of one dose of mRNA vaccines reduced COVID-19 cases among LTC residents, with significant reductions in case numbers observed 28 days post-vaccination, and 95% reduction in COVID-19 related deaths in March 2021 compared to December 2020 Preliminary data shows a significant reduction in COVID-19 cases among healthcare workers as vaccination roll-out expanded to this group
Clinical management	Lessons for the provincial level In Ontario the COVID-19 pandemic has had substantial impact on cervical cancer screening and related services The authors of one study highlight key considerations as the pandemic continues such as: facility- or regional-level strategies to optimize resources to manage colposcopy backlog, implementation of a centralized referral intake and waitlists, monitoring of local data during recovery phase, and resumption of patient reminders	Lessons for the provincial level Ontario Health released recommendations on optimizing care during COVID-19 according to lessons learned from Ontario's first wave that included: Providing care to all types of patients and clients Avoid deferring emergency, urgent, and time-sensitive care Emphasize equitable and person-centred approaches with full continuum of care that engages patients and their care partners Improve oversight and coordination of care activities at regional/sub-regional levels and increase collaboration with health and social services Accelerate services to reduce backlogs Continue testing, contact tracing and isolating

Health-system arrangements	Lessons for the federal level Three next steps were identified in a stakeholder dialogue designed to systematically elicit stakeholder views on identifying and harnessing the potential of technology in long-term care across Canada, both in general and in relation to COVID-19 Harnessing technologies that enable person-	 Integrate health-equity considerations Ontario Health also released recommendations for regional healthcare delivery during COVID-19, including for outpatient care, primary care, home and community care, and for supplying PPE based on requirements from previous waves of COVID-19 that included: Conducting virtual visits when possible and providing inperson care only when necessary Comprehensive IPAC approaches should be taken when in-person care is provided Making appropriate PPE available to staff Assessing human resources and ensuring adequate staffing Local, regional, provider and patient/client collaboration to improve service delivery Monitor the level of COVID-19 and adapt service delivery as necessary Communicate regularly with patients/clients and caregivers Adopt a strategy for ethical prioritization of patient/client care activities Lessons for the federal level According to a report of the Auditor General of Canada to the Parliament of Canada, Indigenous Services Canada adapted quickly to expand access to PPE and health workforce (e.g., nurses and paramedics) to help Indigenous communities and organizations respond to the COVID-19 pandemic, but the department did not meet more than half
	general and in relation to COVID-19	communities and organizations respond to the COVID-19

- first wave of the pandemic found that cancer screening reduced significantly because of a reduction in the availability of practitioners and measures to limit screenings
- Providing telemedicine as a substitute for inperson cancer screening was found to have many limitations and therefore was not an effective solution
- Outreach programs may be needed in the coming months and years to catch up on the backlog of cancer screenings and reduce delays in diagnoses and treatment (published 28 February 2021)
- An opinion piece from the Centre for Policy Alternatives examined the conditions that were central to the crisis experienced in long-term care homes across Canada, which included <u>labour force</u> <u>challenges</u>, <u>punitive regulations focused on physical</u> <u>structures and workers rather than working</u> <u>conditions</u>, <u>ownership and employer practices</u>, <u>positioning of LTC and residential care homes</u> <u>outside of what is included in the Canada Health</u> <u>Act, and deficiencies in the physical structures of</u> <u>LTC homes</u> (published April 2020)

Lessons for the provincial level

 A primary study comparing the approaches of British Columbia and Ontario in long-term care homes found that British Columbia responded faster than Ontario with actions that included a single-site working policy, standardization of staff wages, support for homes in outbreak through specialized response teams regardless of governance or facility ownership, a universal masking requirement from the outset, the setting of a single case as the outbreak threshold, and implementing testing and screening for all asymptomatic residents (last updated 23 November 2020)

- The Canadian Institute for Health Information's <u>analysis of pandemic data from the first wave</u> of the COVID-19 pandemic (March 1 to August 31, 2020) concluded that long-term care residents across Canada received fewer physician visits and opportunities for hospital transfers, had to wait longer to be discharged back to their homes, and had fewer visits from family when compared to the same period in 2019
 - The analysis found that there was also a significant drop in new admissions to long-term care homes
 - Recommendations to improve the long-term care response across provinces and territories included increasing staff levels and retention programs for longterm care workers, improving home inspection and enforcement processes, improving accountability among staff within each home and system-wide, and increasing communication and coordination across all parts of the system
- A <u>survey conducted by Statistics Canada</u> indicated that improvements were made in providing infection-prevention and control equipment and support to Canadians working in healthcare settings by the second wave of the pandemic
 - O The survey results demonstrated that respirators were always available on the job for more than 60% of respondents who required them, and more than half of the respondents said that they received formal IPAC training and were supported by their employers when they were sick and needed to stay home

Lessons for the provincial level

 An evaluation of the effects of the COVID-19 pandemic on mental health in Saskatchewan found that the uptake of online/phone supports was lower than anticipated, resulting in a significant number of people with existing mental health disorders no longer being treated

- The same study also found that <u>British</u>
 <u>Columbia had stronger links between long-term</u>
 <u>care and public health (</u>last updated 23
 November 2020)
- A cross-sectional study assessing the preparedness of Ontario's long-term care sector for the COVID-19 pandemic from a clinician perspective found that while communication and implementation of the province's recommendations was evident in the long-term care sector, concerns about feasibility of implementing the recommendations were raised by clinicians
 - long-term care clinicians identified a need for better engagement with long-term care leaders to plan a more coordinated pandemic response (published 22 October 2020)
- One observational study found that <u>collaboration</u> <u>between a nursing home and an acute-care hospital</u> <u>in Toronto</u>, <u>Ontario was effective at managing a</u> <u>large COVID-19 outbreak early in the pandemic</u>
 - Key features of the collaboration included building trust, having a robust clinical and operations team, and a non-hierarchal structure to working with nursing-home staff (published May 2020)
- An observational study assessing changes to the mobility of long-term care home staff in Ontario both before and after the implementation of a onesite policy found that mobility of nursing-home staff reduced significantly after the policy was implemented, where nursing-home staff with a connection to another home fell by 70.3%
 - The reduction of staff mobility should be a focus of risk-reduction efforts during a state of emergency (26 January 2021)
- The effectiveness of a virtual education program for healthcare providers of long-term care residents in

- The <u>Auditor General of Ontario's Special Report on</u>
 <u>Outbreak Planning and Decision-Making provided nine</u>
 recommendations with 29 action items to address:
 - The diminished role of public-health expertise at the Ontario Health Command Table that was often cited as complex and confusing
 - The significant leadership changeover, outdated emergency plans, lack of involvement, inadequate communications and record-keeping, and lack of sufficient staff to implement a provincial response structure that was demonstrated by Ontario's Provincial Emergency Management Office
 - The insufficient amount of scientific expert advice during decision-making
- The <u>Auditor General of Ontario's Special Report on</u>
 Pandemic Readiness and Response in Long-Term Care described 16 key recommendations with 55 action items to address:
 - The LTC sector's facility, staffing, and infectionprevention and control issues that existed before the pandemic
 - The disconnect between long-term care and other care services
 - The unintended consequences on long-term care staff and residents caused by the pandemic response
 - Unclear communication, and lack of enforcement and oversight that affected containment of COVID-19
- The Ontario Long-term Care COVID-19 Commission report found that the province's lack of pandemic preparedness (e.g., no simulations for a pandemic or tracking of PPE supplies in LTC), poor leadership, and the existing poor state of the long-term care sector (e.g., insufficient trained workforce and improper home infrastructure) led to the current devastation
 - Best practices that were reportedly applied in some LTC settings included decisive and effective leadership,

- Ontario during the pandemic was evaluated in a study which found that the ECHO Care of the Elderly-Long-Term Care: COVID-19 program increased confidence among participants in providing clinical care, promoting integration of knowledge in clinical care, and promoting knowledge dissemination of best practices
- The study concluded that the program can be an innovative tool to educate providers in longterm care homes and provide time-sensitive and rapidly evolving information (published February 2021)
- One study reported on the impact of an acute-care hospital's Infection Prevention and Control SWAT team (IPAC-SWAT) that was mobilized to several long-term care and retirement homes in Ontario to assess the homes' IPAC preparedness and manage outbreaks
 - o The study found that after the IPAC-SWAT team implemented intervention strategies in the LTC and retirement homes, the majority of the staff in the homes found that their ability to manage an outbreak improved, and they believed that routine huddles and discussions helped improve the site's ability to manage
 - O The intervention strategies used included an initial assessment using staff interviews, education and training on COVID-19 transmission and IPAC practices, routine follow-up visits and outbreak meetings, post-outbreak management to assist with reopening, visitor policies, contingency planning, second-wave readiness assessments, and the implementation of IPAC champions to promote sustainability of best IPAC practices
 - o The interventions proved to be effective given that after 80 days following cessation of

- support for staff, pandemic planning, robust IPAC practices, and relationships with other health partners
- The Ontario Patient Ombudsman provided four key recommendations based on 250 complaints related to long-term care homes during the COVID-19 pandemic:
 - Backstops and contingency plans for all healthcare providers
 - o <u>Visitation policy changes</u>
 - Dedicated resources for communication
 - o Enhanced whistleblower protection
- A report from Northwood Quality-improvement Review Committee in Nova Scotia identified key drivers for the largest nursing home outbreak in the province and 17 recommendations for the local and provincial leadership to be acted on in the short (three months or less) and the long term (more than three months)
- Nova Scotia's Department of Health and Wellness and Nova Scotia Health Authority published a report on long-term care Infection Prevention and Control (IPAC) teams during the first wave of the COVID-19 pandemic
 - Recommendations and actions should be formalized to continue through subsequent waves of the pandemic

	1 1 CONTRACTOR	
	outbreaks, no new COVID-19 transmission	
	occurred in the settings with previous cases	
,	published 22 February 2021)	
Economic and social Lessons	for the federal level	Lessons for the federal level
responses • An <u>Careete Policies Emerical uner valuation uner valuation uner valuation und example of the policies and copin Altertain panciclossis partition of the policies of the policies</u>	popinion piece from the Canadian Centre for cy Alternatives notes that the Canada ergency Response Benefit and expansions to imployment insurance programs have been able in supporting women economically (last atted March 2021) intopinion piece from the Canadian Centre for cy Alternatives, Canadian Women's Foundation, Ontario Nonprofit Network, as well as another ion piece from the Canadian Centre for Policy enatives, highlight the negative impact the demic and associated responses (such as the cipation of women in the economy the joint opinion piece proposes advancing omen's participation and inclusion in the economy by mandating intersectional genderased 'plus' analyses in policy and program evelopment (last updated September 2020) the opinion piece from the Canadian Centre for tolicy Alternatives points to a number of areas there additional supports are needed, including fordable childcare (particularly for essential torkers) and income supports for those who do not qualify for CERB (last updated March 2021) opinion piece from the Canadian Centre for the cy Alternatives found that lower childcare fees in as those found in Quebec) have been ciated with a lesser degree of withdrawal of the from childcare during the pandemic when pared to other provinces with higher fees this opinion piece points to the importance of considering the childcare sector as an essential	 Structural changes to both essential and non-essential service industries led to strong labour productivity growth in the Canadian business sector during the COVID-19 pandemic The widespread adoption of work-from-home arrangements may be a long-lasting change, as according to an impact report on Canada's productivity growth, some industries have experienced cost savings from less demand for office space and equipment However, additional research is needed to determine the overall impact of work from home on business productivity A Statistics Canada report found an increase in the number of young people (aged 15 to 29) not in employment, education or training throughout the pandemic According to a Statistics Canada report the Canadian Emergency Response Benefit was well targeted and most likely to be paid out to workers in industries severely affected by the pandemic, individuals in minority groups, Indigenous workers, younger workers, and low wage workers, most of whom were at a higher risk of being exposed to COVID-19 at work or becoming unemployed Statistics Canada published a report highlighting that the financial resilience of Canadians has improved as the pandemic has progressed, in part due to financial supports from the Canadian government and financial institutions, as well as consumer-behaviour changes A report by the Auditor General of Canada on the Canada Emergency Response Benefit (CERB) found that, despite the drastically shortened time period available for the design process (a few hours or overnight compared to other processes that are conducted over many months), the

service during the economic recovery from the pandemic, and considering ways to reduce the burden of childcare on parents

Lessons for the provincial level

- An Ontario-based modelling study <u>predicted</u> <u>elementary school learning shortfalls due to</u> <u>COVID-19</u>, where the authors recommended that schools should:
 - offer high-quality and targeted supplementary interventions (e.g., six-week programs) in the summer and continue into 2022 and beyond in order to reduce learning losses
 - offer real-time interactions between students and teachers within online instruction models during the COVID-19 pandemic and future emergency responses

- program design process was conducted robustly with full considerations of its cost and the need for flexibility to best serve Canadian residents facing financial impacts from the pandemic
- The report highlighted several pre-existing controls vital to the successful roll-out of the CERB, including automated pre-payment in existing systems, Social Insurance Number confirmation, confirmation that applicant was not deceased, confirmation of applicant age, and confirmation that applicant was not in a correctional facility
- The report recommended that Employment and Social Development Canada and the Canada Revenue Agency (CRA) finalize and implement their plans for postpayment verification of the CERB
- The Auditor General also conducted an <u>audit of the Canada Emergency Wage Subsidy (CEWS) program</u> that found that although the CRA delivered wage-subsidy payments quickly, it lacked tighter controls and sub-annual earnings to efficiently assess applications
- The report made several recommendations including that a full economic evaluation of the CEWS program be conducted and published, tax compliance efforts for GST/HST be strengthened, automated validations using unique identifiers be used, and targeted audits of the CEWS be conducted using business intelligence information as it becomes available
- An economic analysis of the impact of travel restrictions during the pandemic concluded that the longer travel restrictions remain in place, the greater their impact on the economy, and that lifting travel restrictions was necessary for the recovery of the tourism industry and the broader economy

Lessons for the provincial level

• The Office of the Auditor General of Manitoba is in the process of conducting an audit of educational approaches for K-12 education during COVID-19

Appendix 4: Key findings from <u>new</u> evidence documents related to what went well and what could have gone better in the COVID-19 response, as well as what will need to go well in the future given available foresight work

Type of document	Relevance to question	Key findings	Recency or
E 11			status
Full systematic review			
Rapid review			
Protocol for review			D 1111 101 1 1
Single study	• Health-system arrangements	 The experiences of five Canadian provinces where the long-term care sector was most affected during the first wave of COVID-19 (11 March to 11 August 2020) is compared in this study Findings from this observational study show that the provinces that responded slowly to outbreaks in their long-term care sectors had the most devastating outcomes in terms of cases and fatalities British Columbia (B.C.) mandated mask wearing in long-term care settings and expanding testing for residents and staff much earlier than Ontario, Quebec, and Nova Scotia, which may have contributed to minimizing the impact of outbreaks in B.C.'s long-term care sector B.C. was also the first province to limit the movement of long-term care staff to one facility in late March 2020 whereas Ontario, Quebec and Alberta implemented this measure almost an entire month later despite the unprecedented numbers of cases seen in these provinces during that time period Other factors that influenced provinces' responses included inadequate staffing in long-term care facilities in Quebec and Ontario and chronic underfunding of the sector across Canadian provinces The study recommends that reforms such as increased funding, adequate staffing ratios, and updated care reform policies should be implemented to better safeguard residents during future outbreaks and pandemics 	Published 24 April 2021

Opinion piece	 Cross-cutting Public-health measures Health-system arrangements Economic and social responses 	 This opinion piece describes Canada's response to the COVID-19 pandemic as of March 2021 and specifically highlights areas where a strengthened federal response may be warranted to support public health actions in provinces and territories The evident gaps in border closure restrictions experienced during the first year of the pandemic, such as weak adherence and enforcement of the mandatory three-day hotel quarantine for all inbound travelers, was proof of the challenges the federal government faced in its efforts to effectively contain importation and transmission of COVID-19 Scarcity of COVID-19 tests and slow processing times in provinces across the country could have been addressed earlier by a strengthened federal role in collaboration and information sharing between the provinces and providing guidelines and protocols to standardize the use of rapid diagnostic tests Contact tracing efforts country-wide could have been better supported through a robust pan-Canadian electronic public 	Published 22 June 2021
		 Limited national and interregional coordination of messaging and communication about the pandemic and public health measures was evident and the federal government could have leveraged its position to address this gap and to galvanize public support The article also points out that the federal government did play a significant role in providing funding for provinces and territories in several areas Funding was dedicated to supporting culturally diverse isolation sites and infection prevention and control initiatives in shelters across multiple provinces A five-year \$3 billion investment to Health Canada was pledged by the federal government in its 2021 budget to support provinces and territories in ensuring standards for long-term care 	

	 COVID-19 scientific research and safety net supports for individuals and businesses affected by lockdowns were also mostly funded by the federal government The federal government can learn from other jurisdictions like New Zealand, Australian and Japan that recognized the power of setting ambitious targets for virus elimination early on in the pandemic and leveraged their leadership role in communicating with their populations 	
• Health-system arrangements	 A study by the Royal Society of Canada on the excess all-cause mortality during the pandemic highlighted that contrary to the widely assumed belief that 80 percent of Canada's deaths due to COVID-19 occurred among long-term care residents, there is evidence that two thirds of COVID-19 deaths in communities outside of the long-term care sector may have been missed The study found that between 1 February and 28 November 2020, approximately 6,000 COVID-19 deaths of people aged 45 and older living in communities across Canada apparently went undetected, unreported, or unattributed to COVID-19 Most of Canada's cases prior to 28 November 2020 were apparently not reported until after excess deaths began rising rapidly in late 2020, and the public focus on the tragic losses in long-term care homes may have made it difficult to see unusually high numbers of deaths among older adults in their homes, racialized community residents, frontline workers, and people living in multigenerational households The findings suggest that if these fatalities continued to be missed at the same rate since November 2020, the mortality burden in Canada may be two times higher than reported It is recommended that further investigation is carried out to properly understand the true scope of the COVID-19 death toll in Canada and that immediate improvements are needed to correct and improve the slow patchwork of death reporting in Canadian provinces in order to fully inform decision makers when planning public health measures during the ongoing COVID-19 and future pandemics 	Published 29 June 2021

	Other recommendations from the report include mandating weekly preliminary reporting of the number of deaths due to all causes to Statistics Canada, performing COVID-19 testing on all individuals who die in all settings, adopting the U.S. CDC excess mortality methods, and establishing a national COVID-19 mortality task force Source	
Health-system arrangements	 In its March 2021 publication, the Royal Society of Canada reviewed the history of public health interventions around infectious diseases in Canada in order to explain why striking the balance between responding to infectious disease crises and addressing health inequities has proven to be difficult The review found that barriers to reform were the historical emphasis on medical cures, a health system that poorly integrates prevention, political attempts to limit healthcare costs, and a historical lack of consistent advocacy for public health Policy recommendations to increase capacity to contain infectious diseases and achieve greater health equity included investing in infection prevention strategies, enhancing accountability for the social determinants of health, engaging the public to address gaps in health access, and creating an equitable public health culture through education 	Published March 2021
 Public-health measures Economic and social responses 	 This Conference Board of Canada economic outlook for Canada as a whole and the individual provinces focuses on analyzing recent events and providing foresight for the short- to medium-term recovery from the COVID-19 pandemic Nationally, public-health measures (such as lockdowns) and the vaccination campaign have pushed COVID-19 cases to a low level and enabled reopening of the economy, which will enable strong GDP growth in the latter half of 2021 and into 2022 However, the easing of restriction in the winter and return to more severe restrictions in the spring of 2021 caused significant labour market volatility Nationally, the household saving rate increased from 1.4% in 2019 to 14.8% in 2020 due to public-health measures that 	Published 7 June 2021

	restricted spending and the large federal fiscal measures, and this pent-up demand will likely result in high levels of household spending in 2022, though the household savings rate will remain high through 2025 The Atlantic provinces generally handled the pandemic better than the rest of Canada, and the recessions and unemployment issues they faced have been less severe as a result Alongside the direct pandemic-related consequences and support from vaccination campaigns, provinces' experiences of economic downturns (and their forecasts for future growth) have been moderated by their pre-existing economic situations and sectoral composition Provinces with a greater reliance on sectors that fared poorly during the pandemic (such as tourism or oil) have experienced more severe downturns, while those with more diverse economies and/or greater concentration in resilient sectors experienced less severe downturns In addition, provinces with greater fiscal spending capacity will be able to invest more in their recoveries than provinces with higher debt loads and less fiscal wiggle room Source	
 Public-health measures Economic and social responses 	 This report from the Conference Board of Canada focuses on the long-run impact of the pandemic on Canada's economic prospects Several economic sectors may remain affected by the pandemic in the long-run For example, the commercial real estate industry may be permanently impacted by work-from-home arrangements and the airline and energy industries may be impacted by lower levels business travel Border restrictions resulted in a significant drop in total immigration to Canada in 2020, which also resulted in slower growth in the labour force With respect to labour productivity, there is some concern that declines in educational quality during the pandemic will have 	Published 15 June 2021

- negative long-run impacts while the adoption of new technologies may support long-run productivity growth

 Fiscal stimulus during the pandemic, which helped prevent economic collapse, resulted in significant short-term deficit spending, but long-term deficit spending at lower levels is expected to continue as provinces and municipalities continue to recover and health care costs rise

 Large and ongoing deficit spending may result in crowding out, limiting private sector access to funds and potentially hurting productivity growth

 Financing large deficits will likely remain manageable while interest rates remain low, but when interest rates eventually
- rise financing the debt may become a challenge and the federal government may cut spending and/or increase taxes
 Large increases in household spending are expected in the short-run as the economy reopens, but the increase in spending
 - Due to shut-downs and stay-at-home orders online shopping became increasingly important, and this trend is likely to persist
- Business confidence is rising—in part due to vaccine rollout globally—which will likely boost business investment in Canada in the short-run
- Service sector exports will likely not rebound until strict travel restrictions are lifted and public health concerns dissipate

Source

is likely temporary

Appendix 5: Key findings from highly relevant evidence documents identified in previous updates related to what went well and what could have gone better in the COVID-19 response, as well as what will need to go well in the future given available foresight work

Type of document	Relevance to question	Key findings	Recency or status
Rapid reviews	 Public-health measures Health-system arrangements 	 In this review, the impact of surgical-training disruptions during the COVID-19 pandemic and the mitigation efforts carried out in Canada, the U.K., the U.S., Australia, and New Zealand were studied Findings highlighted that international surgical-training bodies were agile and resident-centred in their collective response Non-urgent elective surgeries were completely stopped in the U.K. for a minimum of three months while health officials in the U.S. and Canada recommended a reduction of elective surgical activity on a regional level based on local healthcare need; Australia and New Zealand were the first countries to reopen surgical services in May 2020 Recruitment and selection for 2020 residency went ahead in all countries, but the recruitment system in the U.K. was greatly affected by the pandemic and in turn had to rely solely on self-assessment scores submitted with applications In all countries, flexibility was given to board examination participants who had their examinations cancelled or postponed because of pandemic restrictions to reschedule examination dates or meet the requirements for their training programs in an alternative way Canada's surgical-residency training is notably unique in that it has a larger portfolio of competency-based rather than time-based residency programs, which experienced a more negative impact from evolving pandemic restrictions Videoconferencing was used in Canada to conduct interviews remotely for training programs, and this convenience may be useful for recruitment and teaching after the pandemic Source (AMSTAR rating 2/9) 	Literature last searched 9 June 2020

Protocols for reviews that are underway	 Type of response Public-health measures 	• The future of public-health policymaking after COVID-19: a qualitative systematic review of lessons from Health in All Policies <u>Source</u>	Anticipated completion date 20 December 2021
	Public-health measuresClinical management	• Learning from public health and hospital resilience to the SARS-CoV-2 pandemic: protocol for a multiple case study (Brazil, Canada, China, France, Japan, and Mali) Source	Published 6 May 2021
Titles/questions for systematic and rapid reviews that are being planned	None identified		
Single studies	Economic and social	 An Ontario-based modelling study predicted elementary school learning shortfalls due to COVID-19 In the best-case scenario, students experienced no impact from COVID-19 and had comparable learning levels prior to COVID-19 In the worst-case scenario, students had a three-month learning shortfall compared to a regular school year The authors concluded with two recommendations: Offer high-quality and targeted supplementary interventions (e.g., six-week programs) in the summer and continue into 2022 and beyond in order to reduce learning losses Offer real-time interactions between students and teachers within online instruction models during the COVID-19 pandemic and future emergency responses Source 	Published 26 May 2021
	Clinical management	 A population-based retrospective observational study conducted in Ontario found that the COVID-19 pandemic has had substantial impact on cervical cancer screening and related services The authors highlighted key considerations as the pandemic continues such as: facility- or regional-level strategies to optimize resources to manage colposcopy backlog, implementation of a centralized referral intake and waitlists, 	Published 13 May 2021

		<u> </u>
	monitoring of local data during recovery phase, and	
	resumption of patient reminders Source	
Cross-cutting Public-health measures	 Study summarizes and explains the divergent responses across Canadian provinces and territories Key findings from the study include: No formally coordinated approach to the pandemic across provinces and territories led to varied recovery and reopening plans with varied levels of success The use of vague and indefinite language and wording over the course of the pandemic has resulted in significant confusion for residents, especially when it comes to policy communication Across all provinces, mobility data revealed that an alert fatigue has taken place where there is an inability to comprehend or comply with constantly changing rules 	Published March 2021
 Type of response Health-system arrangements Level of government Provincial Types of policy instruments Economic Voluntary 	 Primary study comparing approaches in long-term care homes between Ontario and British Columbia found that prior to the pandemic, residents in British Columbia received more daily hours of direct care, which when combined with lower staffing levels was associated with COVID-19 infections in long-term care homes Prior to the pandemic, links between long-term care and public health were stronger in British Columbia than in Ontario During the first wave of the pandemic, British Columbia was faster than Ontario in responding to COVID-19 with actions to address public-health support, staffing and infection prevention and control including quickly announcing a single-site working policy, promoting full-time work and standardized wages for all staff, sending specialized teams including infection-control practitioners and public-health staff into homes with outbreaks regardless of governance or facility ownership, setting a single case as the outbreak threshold, implementing testing and screening of 	Published 23 November 2020

	asymptomatic residents, and requiring universal masking from the outset. Source	
 Type of response Public-health measures Level of government Federal Provincial Municipal Types of policy instruments Legal and regulatory Voluntary Information and education 	 Primary study comparing the non-pharmaceutical interventions used by Canadian governments at different levels finding 63 different types of non-pharmaceutical interventions The study found that British Columbia was first to enact the most rigorous measures before the WHO pandemic declaration, while all provinces implemented measures following the declaration Two regional variations in time to implementation were found for declaration of the state of emergency and school closures, with Quebec being first to enact a state of emergency and Nova Scotia the last, while Ontario was the first to close schools and Manitoba the last Though interventions were implemented at various times across a three-week period, the order in which they were put in place was similar to international counterparts with travel restrictions being among the first No evaluation was done as part of the study on the association between the interventions and their effects on reducing the spread of COVID-19 	Published 31 August 2020
 Types of response Cross-cutting Level of government Federal Provincial 	 Overview and comparative analysis of policy responses in France, Belgium and Canada during the early stages of the COVID-19 pandemic The review found in general that the responses were largely dictated by existing health-system capacity, and that increasing levels of federalism, of which Canada has the greatest among comparators, was associated with more fragmented responses overall, but has allowed certain provinces to harness strong governance capacity while others have struggled The decentralized decision-making may have also prevented widespread resource sharing between provinces including related to data sharing with the federal government 	Published 9 December 2020

	Source	
 Type of response Health-system arrangements Level of government Provincial Types of policy instruments Voluntary 	 Examining the effects of changes to the health system on the operation of cancer treatment centres during the first wave of the pandemic The study noted that one of the measures to be put in place was to limit screening programs which, in combination with a reduction in access to primary-healthcare providers, has also led to a reduction in cancer diagnoses and significant backlog The study estimated a 20% reduction in screening compared to previous years While the use of telemedicine was employed in some of these examples it had significant limitations and was infrequently used for new appointments The implementation of outreach programs to return proactive cancer screening may be necessary in the coming months and years to catch up with service disruptions and attempt to reduce further delays in diagnoses and treatment 	Published 28 February 2021
 Type of response Public-health measures Screening Isolation of suspected or confirmed cases Health-system arrangements Changing long-term care procedures Level of government Provincial/territorial Types of policy instruments Voluntary 	 A cross-sectional survey assessing the preparedness of the long-term care sector to respond to the COVID-19 pandemic in Ontario, Canada Communication and implementation of recommendations in the Ontario LTC sector was evident, but some concerns were raised regarding feasibility of implementing public-health recommendations Additionally, LTC clinician respondents stressed the need for better engagement with LTC leaders to coordinate pandemic responses Source 	Published 22 October 2020
 Type of response Cross-cutting Level of government Federal Types of policy instruments Information and education 	According to a study conducted in March 2020 assessing public attitudes towards governmental actions to combat the COVID-19 pandemic in G7 countries, Canadians had a relatively high approval rate of government response, communication and trust towards future COVID-19-related decisions	Published 25 November 2020

 Type of response Public-health measures Level of government Provincial/territorial Types of policy instruments Information and education 	 65.6% of Canadians strongly or somewhat approved of government response (ranked 2nd) 81.3% of Canadians evaluated government communication as very or fairly good (ranked 1st) 77.2% of Canadians reported their trust in future government decisions as trusting a lot or trusting a little (ranked 1st) Source A qualitative study of news releases from Canadian provincial government websites during the initial phases of the COVID-19 outbreak between 21 January 2020 and 31 March 2020 found that messaging across jurisdictions was generally consistent Most news releases were prescriptive and conveyed recommendations and mandates to slow transmission, and the tone generally shifted from reassurance early on to an emphasis on social-distancing measures and finally to a concern with public responsibility to slow transmission The variations in tone and timing of the chief medical officers of health aligned with different and changing epidemiological realities across contexts Source 	Published 4 September 2020
 Type of response Public-health measures Level of government Federal 	 The aim of this study was to predict the trend of the COVID-19 outbreak in Canada in March 2020 by using comparative modelling, using Italy as the comparator country Results of the modelling projected that in the absence of prompt public-health interventions, approximately 15,000 cases could be expected in Canada by the end of March 2020 The results of the study suggests that Canada can capitalize on Italy's prior experience where the closure of all non-essential activities led to a significant reduction in the country's epidemic growth rate in early March The study concludes that it is imperative to take immediate action to reduce the epidemic growth rate by implementing and enforcing a comprehensive package of public-health interventions given that the mitigation effect of interventions can be delayed for up to two weeks 	Published 31 March 2020

	Source	
 Type of response Health-system arrangements Level of government Municipal Types of policy instruments Voluntary 	 The descriptive study reported on an acute-care hospital's response to a nursing home experiencing a COVID-19 outbreak in Toronto, Ontario Partnerships and collaboration with the hospital and nursing home were valuable and can effectively manage a large COVID-19 outbreak Key elements included a phased approach that involved building trust, a robust clinical and operations team with input from geriatric medicine, palliative care, IPAC, psychiatry, nursing, and senior hospital leadership, and a non-hierarchical structure to working with the nursing-home staff 	Published May 2020
	Source	
 Type of response Public-health measures Types of policy instruments Economic 	 The Conference Board of Canada (a not-for-profit think tank) released an issue brief that examined the economic implications of social distancing The assumptions in the analysis included social-distancing measures and travel bans until the end of August 2020 The modelling analysis reported that the real GDP could contract by 1.1% in 2020, with 330,000 jobs lost and unemployment rate of 7.7% A rebound in household spending was projected to occur in the fourth quarter and into 2021, and potential real GDP growth of 3.3% 	Published March 2020
 Type of response Health-system arrangements Level of government Provincial/territorial Types of policy instruments Legal and regulatory 	 This observational study assessed how mobility of staff between nursing homes in Ontario, Canada changed after the Government of Ontario enacted an emergency order that prevented staff from working in more than one nursing home Location data from mobile devices was used to approximate connectivity between 623 nursing homes during the seven weeks before and after the implementation of the emergency order Mobility between nursing homes dropped sharply after implementation of an emergency order restricting staff to working in a single nursing home, in which the number of 	Published 26 January 2021

	 nursing homes with any connection to another home fell by 70.3% Staff mobility between nursing homes appears to be an important vector for importation of COVID-19 into and spread between homes, and should be a focus of efforts during a state of emergency 	Published 22
 Type of response Public-health measures Health-system arrangements Level of government Provincial/territorial Types of policy instruments Legal and regulatory Information and education 	 In April 2020, a hospital-based Infection Prevention and Control (IPAC) SWAT team was developed and mobilized to long-term care facilities and retirement homes in Ontario to assess them for IPAC preparedness and actively manage COVID-19 outbreaks IPAC-SWAT assessed seven long-term care facilities and 10 retirement homes, and active-outbreak management was provided to 10 settings with COVID-19 outbreaks IPAC-SWAT strategies were multi-interventional and involved the following: Initial assessment through interview with leadership, tour of facility, staff and resident cohorting, and staff and resident COVID-19 testing Education and training on COVID-19 transmission, hand hygiene, personal protective equipment (PPE) handling, break room etiquette, disinfection practices Routine follow-up visits and outbreak meetings Post-outbreak management to assist with reopening, visitor policies, contingency planning Second-wave visits with readiness assessments and second-wave preparedness checklists IPAC champions implemented to promote sustainability of best IPAC practices Relationships and close communication with all partnered homes have continued following initial interventions, and after 80 days following cessation of outbreaks no new COVID-19 transmission occurred in the settings with previous cases 	February 2021

	 Anonymous surveys were sent to all partnered long-term care facilities and retirement homes for IPAC-SWAT feedback Among 31 of 37 responses, 93.5% (29/31) felt IPAC-SWAT improved their ability to manage their COVID-19 outbreak 83.9% (26/31) believed routine huddles and discussions improved the site's ability to manage All responders (100%; 31/31) felt the support provided from a hospital-based IPAC team had a positive impact on their long-term care facility and retirement home 	
 Type of response Public-health measures Level of government Provincial/territorial Municipal Types of policy instruments Voluntary 	 This study explored best practices and areas of improvement in the outbreak management of COVID-19 in long-term care facilities through semi-structured interviews with front-line workers in a regional health authority in British Columbia Eight areas of best practices were identified: 1) early identification and action on new COVID-19 cases; 2) suite of public-health interventions; 3) additional supports and assistance for infection and prevention control; 4) staff training and education; 5) personal protective equipment use and supply; 6) workplace culture, organizational leadership and management; 7) communication and coordination; and 8) staffing levels Specific best practices included: High index suspicion/low threshold for testing in addition to early identification and rapid action Implementing a range of public-health measures including visitor restrictions, resident cohorting, mass testing, and single-site restriction for long-term care staff External assistance through Infection Prevention and Control support teams who conducted staff training and rapid on-site assessments Ensuring adequate access and a secure supply of personal protective equipment through centralization by the health authority Organizational culture promoting team-based approaches to address staffing shortages 	Published 15 April 2021

	 A coordinated communication response between teams involved in outbreak management Areas for improvement included reducing delays in identifying cases of COVID-19 and implementing control measures, addressing the harms associated with socially isolating residents as a result of public-health measures, local staffing shortages, changing guidelines, and a lack of direct communication between teams Recommendations made by authors included maintaining a high level of vigilance for COVID-19 transmission at long-term care facilities, providing ongoing infection-prevention and control training and education for staff, and developing formal mechanisms for communication and coordination between the outbreak-management team 	
 Type of response Public-health measures Health-systems arrangements Level of government Provincial/territorial Types of policy instruments Voluntary Information and education 	 This study evaluated the effectiveness of a virtual education program in delivering just-in-time learning and best practices to support long-term care teams and residents during the pandemic The ECHO Care of the Elderly-Long-Term Care (COE-LTC): COVID-19 program provided participants with a weekly one-hour session for 12 weeks with a curriculum based on a needs-assessment survey of healthcare providers in Ontario long-term care homes The program was found to increase confidence in providing clinical care including improving the comfort level of participants working with older adults who are at risk, confirmed, or suspected of having COVID-19, to promote integration of knowledge into clinical care, and to promote knowledge dissemination of best practices among practitioners The authors recommended that the ECHO Care of the Elderly-Long-Term Care (COE-LTC): COVID-19 program can be used as an innovative tool for delivering rapidly evolving and time-sensitive information and best practices directly to healthcare providers in long-term care 	Published February 2021

		Source	
	 Type of response Public-health measures Health-system arrangements Level of government Federal Types of policy instruments Legal and regulatory 	 The Conference Board of Canada (a not-for-profit think tank) projected that Canada's economy will expand by 5.8% in 2021 and 4.0% in 2022 due to vaccine roll-out and gradual reopening of the economy Savings rate among households surged from 1.4% prior to the pandemic to 14.8% Unemployment rate was 8.2% in February 2021 and 80% of jobs lost during last year's severe recession have since been recovered The Bank of Canada will keep interest rate hikes on hold until 2023 Source 	Published 30 March 2021
Opinion pieces	Public-health responses	 By December 2020, permanent resident admissions and temporary admissions in Canada fell by 56% and 33%, respectively, because of COVID-19 and related restrictions The impact of COVID-19 on permanent resident admissions has been greater in some regions such as Atlantic Canada, while locations where immigrants have traditionally settled have been proportionally less affected Source 	Published 20 May 2021
	 Types of response Cross-cutting Level of government Federal Provincial Types of policy instruments Economic Voluntary Information and education Equity considerations 	 Overview of public-health measures taken during the pandemic and lessons learned about what went well and what could have gone better during the response In general, the piece identified the following four points as going well: The early response managed to avoid overwhelming the acute-healthcare system The availability of PPE appeared adequate with the federal government intervening to address early shortages and developing patches to the supply chain to meet demand Residents and businesses largely respected the direction provided by public health Income supports have helped to address the needs of the employed 	Published 16 February 2021

	 The piece identified the following as areas where the response could have done better: Inconsistent management approaches between provinces and territories Lack of timely release of national guidelines for managing cases in long-term care homes Lack of national data collection standards resulting in inconsistencies in how surveillance data is reported, particularly as they relate to individual groups such as income level and race-based data Backlogs in testing and rigid testing criteria implemented across provinces created challenges understanding the epidemiological landscape across the country Lack of human resources to undertake contact tracing effectively and complexities in the responsibility for contact tracing among First Nations living off-reserve limited further containment of the virus Limited provincial efforts to provide supports to those experiencing housing security and homelessness, including those who may have difficulty adhering to public-health measures 	
 Type of response Economic and social responses Level of government Federal Types of policy instruments Economic 	 Report outlines the effect of COVID-19 pandemic and its associated responses on women and their participation in the labour force Women-majority sectors were hardest hit during the pandemic with significant employment losses, and have had weaker recoveries including in personal services, information culture and recreation, and public administration There has also been a trend of women with children exiting the workforce entirely or reducing their hours to part-time to provide care during the pandemic while other childcare options were limited or perceived as risky Policy recommendations from this report include mandating intersectional gender-based plus analyses in policy and program development to support the recovery from the pandemic 	Published December 2020

• Type of response	Other areas for focused action but that are not based in particular data include: building robust childcare supports, continuing to provide work accommodations for women with disabilities, ensuring supports are in place for those at the margins or left out of the labour market, modernizing income security to protect women in the labour market and reduce income inequality, and expanding gendered workforce-development programs particularly in male-dominated areas Source Report examines the challenges of applying public-health	Published May
 Public-health measures Level of government Federal Types of policy instruments Voluntary Equity considerations 	 Report examines the chainings of applying public-health guidelines to First Nations communities Frequent handwashing was provided as a public-health recommendation, however many First Nations homes in rural communities run out of water frequently or have concerns related to the quality of water contained in the cistern or water barrels Overcrowded housing is also a common issue on reserves with 37% of First Nations living on reserve in unsuitable housing, which makes following physical-distancing guidelines nearly impossible First Nations leaders have declared states of emergencies for their communities and erecting barriers to enter, which are credited with keeping the virus out of these northern communities Guidelines and recommendations should be informed by the experience of First Nations and Northern communities to consider ways that adjustments may need to be made to support their implementation Funding from the federal government for Indigenous communities to address COVID-19 was not at the scale or proportionality available to other communities given the challenges experienced 	2020
 Types of responses Health-system arrangements Level of government 	The report examines the conditions in long-term care homes across Canada that were in place prior to the pandemic and that were central to the crisis experienced, including:	Published April 2020

	 Positioning of long-term care and other residential care (e.g., nursing homes) outside of what is included in the Canada Health Act Challenges with the labour force in the long-term care sector The use of punitive regulations which tend to focus on physical structures and workers rather than working conditions, ownership or employer practices Deficiencies in the physical structures of long-term care homes included surcharges for private rooms, old buildings with poor ventilation, and limited space to accommodate physical distancing This points to the need to re-examine health-system arrangements in light of COVID-19 Source 	
 Type of response Economic and social response Level of government Federal Provincial Types of policy instruments Economic 	 National survey of childcare centres and licensed family childcare providers found a substantial decline in childcare enrolment across Canada between February and November 2020 The survey found this was being driven by a mix of factors, including difficulty retaining staff as well as a constellation of parental factors such as lost jobs, concerns over the risk of contracting COVID-19, and parents working from home or withdrawing children due to income concerns The association between high fees and withdrawal from daycare is demonstrated when comparing Quebec, which has low-fee centres, to the remaining provinces which have seen a significantly greater reduction in enrolments These findings point to the importance of considering the childcare sector as an essential service during the national recovery and considering ways to reduce the burden of childcare on parents in select cities across the country 	Published March 2021
 Type of response Economic and social responses Level of government 	• The report examines the effects of the COVID-19 pandemic on women's participation in the economy and evaluates the effects of the policy approaches put in place	Published March 2021

 Federal Types of policy instruments Economic Equity considerations 	 The report found a significant drop in women's labour-market participation in addition to climbing demands of unpaid caregiving which has a further impact on women's paid work Income security programs including CERB have provided support for women, as well as the change in eligibility rules for employment insurance that was introduced in October The report points to a number of areas where additional supports are needed, including the lack of affordable childcare, particularly for essential workers, as well as income supports for those who do not qualify for CERB 	
 Type of response Economic and social Types of policy instruments Economic 	 The Conference Board of Canada (a not-for-profit think tank) projected that Canada's economy will expand by 5.8% in 2021 and 4.0% in 2022 due to vaccine roll-out and gradual reopening of the economy Savings rate among households surged from 1.4% prior to the pandemic to 14.8% Unemployment rate was 8.2% in February 2021 and 80% of jobs lost during last year's severe recession have since been recovered The Bank of Canada will keep interest rate hikes on hold until 2023 Source 	Published 30 March 2021

Appendix 6: Lessons learned from the COVID-19 response in Canadian provinces and territories

Province/ territory	Cross-cutting	Public-health measures	Clinical	Health-system	Economic and social
Pan-Canadian	0: 1 6 1 11		management	arrangements	responses
Pan-Canadian	Signals of what would	Statistics Canada reported	• A <u>study by</u>	• CIHI's <u>analysis of</u>	• A report by Statistics
	become COVID-19 were	that implementation of	Statistics Canada	pandemic data from	<u>Canada</u> on the well-being
	identified early by the	the physical-distancing	examined the	the first wave of the	of Canadians in year one of
	Global Public Health	guidelines during the	impact of	COVID-19	the COVID-19 pandemic
	Intelligence Network	pandemic led to increased	suspending	pandemic (March 1	highlighted that the
	(GPHIN) and reported to	outdoor activity among	colorectal cancer	to August 31, 2020)	financial resilience of
	leaders in the Public	Canadians as they took	screening for	concluded that	Canadians has improved as
	Health Agency of Canada	advantage of their	individuals using	compared to the	the pandemic has
	(PHAC), which prompted	environment to exercise,	a self-collected	same period in 2019,	progressed, in part due to
	them to act early in	spend leisure time, and	fecal	LTC residents across	the significant financial
	notifying public-health	make social connections	immunochemical	Canada received	supports of the Canadian
	officials across Canada of	safely	test (FIT) for	fewer physician and	government and financial
	a potential public-health	o Creative solutions that	three months	family visits, fewer	institutions as well as
	threat by 2 January 2020	gave more Canadians	(April 1 to June	residents were	changes in consumer
	The GPHIN highlighted	opportunities to safely	30, 2020)	transferred to	behaviours
	that to improve on the	be outdoors included	o Of the 540,000	hospitals for care,	After conducting an
	identification of signals	the shutdown of roads	individuals	hospitalized	economic analysis of the
	and issuance of alerts in	in favour of pedestrian	who would	residents had to wait	impact of travel restrictions
	the future, an evaluation	and cyclist use and the	have	longer to be	during the pandemic on the
	of the extent to which	opening of more public	undergone	discharged back to	Canadian economy,
	GPHIN can or should be	washrooms	colorectal	their homes, and	Statistics Canada concluded
	providing early signals to	 The Statistics Canada 	cancer	there was a	that the longer it takes for
	international partners, and	report also highlighted a	screening using	significant drop in	travel restrictions to be
	how risk assessments can	survey on the role of	a fecal test, if	new admissions to	lifted and for recovery to
	be embedded into the	parks that found that 82%	these	LTC homes	begin, the larger the impact
	alerting process, is needed	of respondents said that	individuals are	 Recommendations 	on the economy and the
	• The Auditor General of	during the pandemic,	not invited to	to improve the LTC	tourism industry in
	Canada reported that	parks have become more	catch-up	response across	particular
	Canada's pandemic	important to their mental	screenings	provinces and	Estimates of the analysis
	preparedness was less	health	before their	territories that were	suggest that the impact
	than optimal because of	• In its evaluation of the	next due	highlighted in CIHI's	could vary based on
	o Long-standing	impact of COVID-19 on	screening in	evaluation include:	when travel restrictions
	shortcomings in	Long-Term Care (LTC) in	two years,		
	SHOTCOIIIIIgs III	Long Term Care (LTC) III		<u> </u>	

- comprehensive health surveillance information
- The lack of testing of the pandemic response described in prepared plans and national guidance of the Public Health Agency of Canada (PHAC)
- The need for updates to PHAC's pandemic response plans and guidance
- The auditor general recommended that PHAC's information technology infrastructure should be improved on a specified timeline, and that a plan should be developed to address the shortcomings in its health surveillance activities and to promote timely risk assessments of pandemic threats
- The Chief Public Health
 Officer of Canada
 proposed a Health Equity
 Approach to COVID-19
 Framework in her 2020
 Report on the state of
 public health in Canada to
 explore opportunities for
 changes to the public-

- Canada, the Canadian Institute for Health Information (CIHI) found that a number of major investigative reports at the provincial level on the LTC sector recommended that the risk of future infections, outbreaks and deaths can be reduced by:
- Implementing strong infection-control practices that are mandatory
- Providing access to personal protective equipment (PPE) and training for staff
- Implementing a response plan for outbreaks that includes rapid testing and contact-tracing strategies
- Reducing crowding and occupancy in homes, and adapting spaces to isolate sick patients and prevent the spread of infection
- A <u>CIHI report</u> comparing Canada's pandemic experience in the LTC sector with the experiences of other countries found that

- these missed screenings could result in approximately 10,000 individuals developing undetected adenomas and colorectal cancers and nearly 440 deaths

 Strategies that
 - were considered to clear the backlog and mitigate the risks of screening interruptions included setting a higher FIT screening threshold over 24 months so that patients with lowervield indications have a longer screening interval, and increasing the number of follow-up

- Increasing staff levels and retention programs for LTC workers
- Improving home inspection and enforcement processes
- Improving accountability among staff within each home and system-wide
- Increasing communication and coordination across all parts of the system
- A survey conducted by Statistics Canada involving Canadians working in a healthcare setting found that 60% of respondents who required respirators (e.g., N95 masks) on their jobs said that they were always available when needed during the second wave
- 81% of these participants also said that they received formal infection-

- are lifted and the type of recovery that follows
- The 2021 report by the Auditor General of Canada on the Canada Emergency Response Benefit (CERB) found that the planning and design process for the benefits program was conducted robustly with full consideration of its cost and the need for flexibility in getting the benefits to Canadian residents who faced impacts from the pandemic
 - The turnaround time for the design process was shortened tremendously to a few hours or overnight when, under normal circumstances, the process can occur over many months
 - Key areas that were considered included the benefit's structure and its impact on recipient groups, sectors of the economy, and the labour supply
- Employment and Social Development Canada and the Department of Finance Canada also ensured that gaps in the initial design of the program, such as

- health system that suggests:
- Actions to ensure equitable access to quality jobs (i.e., secure jobs with benefits and paid sick days) in Canada
- Policy options that address childcare constraints for working parents
- o The provision of safe and secure housing for all Canadians, particularly the homeless, those with disabilities, those susceptible to violence in the home, and the elderly
- Actions that support access to virtual healthcare as well as mental health supports
- Assistance for students as they transition back to in-person school and rebuild their social networks
- Policies that focus on building sustainable food systems that involve community and local food production
- In its report on possible shifts and implications

- countries that implemented mandatory prevention measures specific to the long-term care sector, in combination with stay-athome orders and closures of public places, had fewer COVID-19 infections and deaths in LTC than countries that did not
- o These mandatory prevention measures included immediate infection-control measures (e.g., broad LTC testing and staff training, isolation wards) and additional support for staff (e.g., specialized staffing teams, personal protective equipment)
- According to Statistics
 Canada's report on school closures and children's online preparedness during the pandemic, the learning activities of children in Canada varied based on the income level of the households they live in and the level of engagement of their parents in their learning activities

- colonoscopies over the same time period
- o Decision makers in specific provinces and territories should evaluate the impact of different strategies for addressing screening based on iurisdictional constraints and population needs
- prevention and control training for their job, and 57% said that their employers supported them when they were sick and needed to stay home
- support for those who were not working because of the pandemic, were addressed and analyses were performed on an ongoing basis to ensure the flexibility of the program as the pandemic evolved
- According to the auditor general's report, preexisting controls that were vital to the roll-out of the CERB included:
 - Automated pre-payment controls in existing technology systems
 - Confirmation of Social Insurance Number
 - Confirmation that applicant was not deceased
 - Confirmation of an applicant's age
 - Confirmation that an applicant was not in a correctional facility
- The auditor general's report recommends that Employment and Social Development Canada and the Canada Revenue Agency (CRA) finalize and implement their plans for the CERB's post-payment verification work
- The auditor general also conducted an <u>audit of the</u>

- from the COVID-19
 pandemic, Policy
 Horizons Canada
 emphasized that the
 pandemic has pushed
 environmental and social
 issues in Canada to the
 forefront, such as existing
 inequalities among
 racialized communities
 and Indigenous peoples,
 the simultaneous threat of
 climate change to human
 survival, and the reliability
 and security of energy
- The lack of preparation for the pandemic and delayed response in governments across the world was also highlighted in the report as a failure of governance
 - Other governance concerns point to the future of liberal democracies that experienced significant challenges in getting all citizens to comply with measures, and the digital transformation of the machinery of government
- After considering different high-level scenarios of the future, a few policy implications

- o It was found that children in lower-income households tend to have less access to internet-enabled devices, such as personal computers, and their parents tend to be less involved in their learning activities because of competing work obligations, which may ultimately lead to poorer academic performance
- After evaluating Canada's border-control measures during the pandemic, the auditor general found that the Canada Border Service Agency (CBSA) acted quickly on the emergency orders put in place to prohibit entry of foreign nationals into Canada, and that PHAC did not always meet its target to verify if arriving travellers to Canada completed their mandatory 14-day quarantine
- The auditor general indicated that addressing gaps in border-control measures would require a review of decisions made

- Canada Emergency Wage
 Subsidy (CEWS) program
 and found that although the
 CRA delivered the wagesubsidy payments quickly, it
 lacked tighter controls as
 well as sub-annual and upto-date earnings to
 efficiently assess
 applications
- The report recommended that:
 - A full economic evaluation of the CEWS program be completed and published
 - Tax compliance efforts for GST/HST be strengthened
 - Automated validations with a unique identifier be used in all programs of the CRA
 - Targeted audits of the CEWS be conducted using business intelligence information as soon as it is available
- Structural changes to both essential and non-essential service industries, in the form of industry shares of hours worked and real GDP, led to strong labour productivity growth overall in the Canadian business sector during the COVID-

- that focused on the social, economic and governance consequences from a long period of pandemic disruptions were identified:
- o Economy-wise, policy implications include rapid onset of technology-induced unemployment, the rising acceptance of remote work, the fate of industries that were severely impacted by long-term disruptions, and decreased funding for minority startups
- o Societal priorities
 worth rethinking
 include the general
 vulnerability of the
 livelihoods of
 individuals, the
 disproportionate
 burden of labour
 disruptions on women,
 the living conditions of
 older Canadians, and
 public opinion on
 privacy and social
 information
- Debates about the federal government's role in mitigating health and economic

- by border-service officers when applying exemptions for entry of essential workers, and improving the systems and processes for verifying compliance with the mandatory quarantine order, including the collection of traveller contact information and follow-up
- In her report on the state of public health in Canada, the Chief Medical Officer of Health highlighted that between April and August 2020, public-health measures undertaken by Canadian provinces and territories combined with efforts to increase healthcare capacity protected Canada's healthcare system from being overwhelmed
- The Auditor General of Canada published a report on whether the Public Health Agency of Canada (PHAC) and Health Canada met the needs of provincial and territorial governments for selected PPE and medical devices

- 19 pandemic, according to a Statistics Canada report
- o In the first half of 2020, adjustments in hours worked in response to lockdowns and reopening policies led to an increase in productivity in most industries, while in the second half of 2020 labour productivity decreased in all industries when work hours were adjusted
- o Industries with the biggest gains in productivity at the beginning of the pandemic when lockdowns were put in place also experienced significant losses when the economy reopened
- The widespread adoption of work-from-home arrangements in response to the COVID-19 pandemic may be a lasting change, according to an impact report on Canada's productivity growth by Statistics Canada, given the increase in productivity from telework seen in some industries and the cost savings from less demand

disruptions will	• The <u>report</u> determined	for office space and
continue to be debated	that PHAC, Health	equipment
	Canada, and Public	o Additional research is
	Services and Procurement	needed to evaluate the
	Canada helped to meet	overall impact of
	the needs of provincial	working from home on
	and territorial	business productivity
	governments for PPE and	A <u>Statistics Canada report</u>
	medical devices during	on the impact of the
	the pandemic	COVID-19 pandemic on
	Despite unaddressed	the rate of youth (ages 15
	long-standing issues with	to 29) not in employment,
	the National Emergency	education or training
	Strategic Stockpile, PHAC	(NEET) in Canada
	improved its procurement	indicated that NEET
	and distribution systems	significantly decreased by
	(e.g., moving to bulk	the beginning of the
	purchasing and	2020/21 school year in
	outsourcing warehousing	comparison to that of Apr.
	and logistical support),	2020, although the NEET
	modified equipment-	rate did not completely
	supplier licence	return to pre-pandemic
	applications, and accepted	levels
	risk to procure large	o More young women that
	quantities	men went to post-
	• A second report from the	secondary schools in
	Auditor General of	September-October
	Canada determined that	2020
	Indigenous Services	o Between fall 2019 and
	Canada adapted quickly to	2020, the NEET gap
	respond to the COVID-	between immigrant and
	19 pandemic and helped	non-immigrant women
	communities and	widened due to increase
	organizations such as by	likelihood of non-
	expanding access to PPE	immigrant women
	stockpiles to healthcare	enrolling in post-
	workers	secondary institutions

• However, the report	o These divergent trends
found that the	can potentially have
department did not meet	long-term implications
more than half of the	on patterns for future
requests for extra contract	economic growth
nurses and paramedics	• <u>Statistics Canada reported</u>
	that of all Canadian
	workers who earned at least
	\$5,000 in 2019, 35.2%
	received payments from the
	Canada Émergency
	Response Benefit (CERB)
	in 2020, with women
	receiving payments more
	often than men
	o Workers employed in
	industries that were
	severely affected by
	lockdowns were most
	likely to receive CERB
	payments
	o Other groups that were
	more likely to receive
	CERB payments were
	workers in visible
	minority groups,
	Indigenous workers,
	younger workers,
	refugees, and low-wage
	workers, most of whom
	were at a higher risk of
	being exposed to
	COVID-19 at work or at
	becoming unemployed
	• A report by Statistics
	<u>Canada</u> that focused on
	forward-looking job

	security in Canada, specifically estimating the
	proportion of Canadian
	employees who hold 'triple
	protected' jobs (i.e., jobs
	that have no predetermined
	end date, are at low risk of
	being lost to automation,
	and are resilient to
	pandemics), revealed that
	'triple-protected' jobs were
	unequally distributed across
	workers, families and
	regions
	• There were larger
	differences in job
	security across age
	groups, education levels, and pay rates rather than
	gender and immigration
	status
	O Highly educated, high
	wage workers and dual-
	earner couples aged 25
	and older were
	significantly more likely
	to have 'triple-protected'
1	jobs than individuals
	who were younger or die
	not have a degree or
	couples where only
,	spouse had a degree or
	post-secondary post-secondary
	certificate
	o Also, couples living in
,	large cities like Ottawa,
	Toronto, and Montreal

,		
		were far more likely to
		enjoy job security than
		those living in small
		towns and rural areas
		 The study concludes that
		further development in
		artificial intelligence and
		possible future
		pandemics may
		exacerbate family income
		inequality
		When <u>Statistics Canada</u>
		evaluated how employer
		businesses made use of the
		Canada Emergency Wage
		Subsidy (CEWS) between
		April and October 2020,
		they found that industries
		that experienced the largest
		declines in employment
		during the pandemic (e.g.,
		the arts, entertainment,
		accommodation and food
		services) and businesses
		with 10 to 49 employees
		had the highest CEWS
		uptake rates
		o Among CEWS recipient
		businesses, there was a
		replacement rate (i.e., the
		CEWS employee
		coverage rate among
		CEWS recipients) of
		75% across all industries,
		but industries that
		experienced the largest
		declines in employment

		also subsequently had
		the lowest replacement
		rates
		 On average, there were
		three times more CEWS
		recipient businesses than
		non-recipient businesses
		before the pandemic,
		and during the
		pandemic, CEWS
		recipients experienced a
		larger decline in
		employment (23.8%)
		than non-recipient active
		businesses (11.5%)
		 As expected, rehiring
		rates exhibited a strong
		negative relationship
		with changes in
		employment among
		CEWS recipients, with
		the industries with the
		largest declines in
		employment early in the
		pandemic having the
		highest rehiring rates
		• A cost analysis of
		implementing four
		modifications to the
		Canada Student Loans
		Program (CSLP) on a fiscal
		year basis was conducted by
		the Parliamentary Budget
		Office in May 2021
		 The modifications
		include 1) a moratorium
		on loan payments

_	T	T		
				between 1 April 2021
				and 31 July 2022, and
				effective 1 August 2022,
				2) an extension of the
				non-repayment period
				from six months to five
				years, 3) removal of
				interest payments, and 4)
				the introduction of an
				income contingent loan
				debt reduction plan of
				up to \$20,000 per
				student borrower
				o Assuming that default
				rates, student borrowers
				that need assistance from
				the Repayment
				Assistance Plan (RAP),
				and repayment behaviors
				follow historical trends,
				the estimated total cost
				of implementing these
				modifications for the full
				2021-22 fiscal year would
				be \$98 million, which
				will rise to \$1,250 million
				for the last fiscal year of
				projection (2025-26)
				o The interaction effects
				between these policies
				would impact debt
				reduction most
				significantly, with debt
				forgiveness occurring
				from six months after a
				beneficiary enters the
				repayment period to up

to 60 months after
entering repayment due
to the proposed
extension of the non-
repayment period
o Reducing the loan debt
reduction plan amount
to \$10,000 would reduce
the last year projection
to \$913 million while
increasing the amount to
\$30,000 would increase
the projection to \$1,415
million
o The full impact of all the
proposed measures
combined would not be
observed until 2026-27
Policy Horizons Canada
conducted research
between March and July
2020 on the potential
medium- and long-term
economic consequences of
the COVID-19 pandemic
in the general global
context and found that, in
relation to Canada:
o Limited oil storage
capacity for Canadian oil
companies and lower
demand and/or prices
for Canadian imports of
oil due to reduced gas
consumption in the U.S.
during the pandemic will
likely lead to fewer jobs

		and capital expenditures
		in the oil sector
		o Downward pressure
		could be put on housing
		and rental prices as
		people lose their jobs
		and could be forced to
		sell their homes or
		condominium units
		 Digital platforms like
		Shopify in Canada will
		strengthen significantly
		and become more
		important to the
		Canadian economy given
		the amplification of
		these platforms during
		the pandemic
		o Investments in public
		and private pension
		plans may take years to
		recover due to the drop
		in oil prices and
		uncertainty of COVID-
		19 impacts on the
		economy
		o There is pressure to
		make supply chains more
		resilient through de-
		globalization or a return
		to more local supply
		chains, global
		regionalism, and/or a
		reconfigured
		globalization model
		where the supply chain
		depends on the nature of

		the good and its importance The report also highlighted several broad considerations of short-term realities that can have long-term socioeconomic implications: the risk of burnout of women, a return to "traditional" gender roles as more women take on childcare, a test of resilience of single parents and single-income households, the extent to which employers can legally choose who can return to work, and possible discrimination and preferences in the rehiring process Other consequences of the pandemic that should be considered include the public's acceptance of increasing public debt, migration and labour patterns, and the digital economy (automation, remote work, and digital infrastructure)
British Columbia	The Government of British Columbia released a Restart Plan on 6 May 2020, two parts of which included evaluations based on modelling data:	A report published in June 2021 by B.C. Housing identified several lessons learned about the impacts of COVID-19 and related responses on equity-seeking populations:

o Based on modelling	Widespread financial
research assessing the	assistance provided
impact of social-	during the COVID-19
distancing policies,	pandemic is not
British Columbians	sufficient to adequately
reduced their social	support equity-seeking
interactions and	populations
contact with others to	o Access to the internet is
30% of normal levels	
	an essential resource
• Using the same	that must be universal
mathematical modelling, a	While government
return to pre-COVID-19	responses to provide
social interactions and	long-term solutions to
physical distancing would	homelessness are
result in a massive spike	promising, the
in cases, while 80% and	pandemic has exposed
60% would result in	significant
significant and steady	vulnerabilities in
increases in cases,	homelessness support
respectively	services and shelter
According to B.C.'s	systems
Economic Recovery Plan,	o Equity-seeking
which focused on the	populations are
effects of public-health	disproportionately
measures and was	affected by COVID-19
released 17 September	and safe, secure, and
2020, the unemployment	stable housing is key for
rate in B.C. increased	protecting this
from 5% in February	population
2020 to 13.4% in May	o Culturally-grounded
2020 to 13.470 in May 2020, and women and	communication and
	responsiveness is
youth were especially affected	necessary for increased
	resiliency and pandemic
• By August 2020, 62% of	preparedness
the total jobs lost had	prepareditess
been restored as	

	businesses were allowed to begin reopening	
Alberta		• In May 2020, the Office of the Auditor General of Alberta noted their intention to review the government's response to the pandemic, however an audit report has not yet been released
Saskatchewan	A survey focused on COVID-19 behaviours found that several regions in the province have low mask-wearing/social distancing and low vaccine acceptance rates O Older respondents, 65 and over, said they wore masks consistently and had the highest vaccine acceptance rate Approximately 17% of Saskatchewan residents report in a recent government survey being confused by public-health orders related to COVID-19 restrictions	• A provincial evaluation of the effects of the COVID-19 pandemic on mental health in Saskatchewan found that the uptake of online/phone supports has not materialized as anticipated, resulting in many people (15% of respondents) with existing mental health disorders no longer being treated
Manitoba	The Office of the Auditor General of Manitoba is in the process of conducting	The Office of the Auditor General of Manitoba is in the process of conducting an audit of educational

		an auditor of the vaccine rollout in the province			approaches for K-12 education during COVID 19
Ontario	The Office of the Auditor	• The Office of the Auditor	Ontario Health	The Office of the	
	General of Ontario	General of Ontario	released	Auditor General of	
	released a six-part report	released a six-part report	recommendations	Ontario provided	
	that describes in detail	that describes in detail	on optimizing	nine	
	Ontario's COVID-19	Ontario's COVID-19	care through	recommendations	
	response, including: 1)	<u>response</u>	COVID-19	with 29 action items	
	Emergency Management	 The Chief Medical 	<u>transmission</u>	in the Outbreak	
	in Ontario; 2) Outbreak	Officer of Health of	scenarios that	Planning and	
	Planning and Decision-	Ontario did not fully	were rooted in	Decision-Making	
	Making; 3) Laboratory	exercise his powers	lessons learned	report to address	
	Testing, Case	under the <i>Ĥealth</i>	from Ontario's	findings from the	
	Management and Contact	Protection and Promotion	first wave:	comprehensive audit	
	Tracing; 4) Management	Act, which led to 34	 Provide care to 	o The Ontario	
	of Health-Related	local medical officers	all types of	command	
	COVID-19 Expenditures;	of health seeking more	patients and	governance	
	5) Pandemic Readiness	direction and regional	clients	structure was not	
	and Response in Long-	inconsistency	 Do not defer 	dominated by	
	term Care; and 6)	 Early decisive action 	emergency,	public-health	
	Personal Protective	and preventive	urgent, and	expertise and was	
	Equipment (to be	measures were not	time-sensitive	often cited as	
	released) which noted:	taken to protect the	care	complex and	
	o Key lessons and	public's health in	o Follow an	confusing	
	strategies from the	absence of scientific	equitable and	o Ontario's	
	SARS outbreak were	certainty	person-centred	Provincial	
	not implemented prior	 Public Health Ontario 	approach with	Emergency	
	to the COVID-19	played a diminished	full continuum	Management	
	pandemic, and lessons	role in the overall	of care that	Office had	
	learned from previous	provincial response	engages	significant	
	waves of the current	(e.g., Ontario Health	patients and	leadership	
	pandemic have not	did the reporting of	their care	changeover,	
	been applied	provincial surveillance	partners	outdated	
	consistently	data and coordinating	 Heighten level 	emergency plans,	
	o Communication with	provincial laboratory	of	lack of	
	external stakeholders is	testing) which led to	regional/sub-	involvement,	

- inconsistent and not timely
- o The federal government did not provide accurate and timely information on travellers entering Ontario
- Since the publication of the Office of the Auditor General of Ontario's report, the ministry has since responded and planned to address some of the recommendations
- confusion by local medical officers of health on roles and responsibilities
- Variations in management and operations among public-health units contributed to fragmentation and inconsistencies
- o Public-health information systems and laboratory information systems were not modernized prior to the pandemic, which had a significant impact on publichealth units and labs to conduct proper case management, contact tracing, and laboratory testing
- o As of August 2020, 92% of close contacts of cases have been contacted within a day (after the ministry started tracking publichealth units' performance)
- Race-based information was not initially collected and factored into decision-making to target high-risk populations for

- regional oversight and coordination with flexibility (where care activities may be asymmetrical due to local context)
- Increase collaboration with health and social services
- Accelerate services to reduce backlogs (e.g., maintaining staff wellness and access to PPE)
- Continue testing, contact tracing and isolating
- o Integrate health equity considerations
- Ontario Health released recommendations for <u>regional</u> <u>health-care</u> <u>delivery</u> during the COVID-19

- inadequate communications and recordkeeping, and lack of sufficient staff to implement a provincial response structure
- o Scientific expert advice was not adequately presented during decision-making
- The Office of the Auditor General of Ontario outlines key conclusions related to the audit of Management of Health-Related COVID-19
 Expenditures
 The audit
 - The audit reviewed \$4.4 billion of spending related to 26 health initiatives
 - o The ministry does not have a proper monitoring and reporting system to track COVID-19-related expenditures
 - The province has sufficient

prevention and publicpandemic (i.e., authorizations and health measures outpatient care, approvals in place, primary care, and which were • An evidence brief on the home and designed economic impacts due to effectively to public-health measures in community care) and for prevent payments response and recovery to ineligible during and after COVIDoptimizing the supply of PPE individuals or 19 was published by based on organizations Public Health Ontario o The audit found o Public Health Ontario planning assumptions issues with recommends a dataderived by ministries of driven, regional or health, long-term previous waves provincial approach care, and seniors (instead of a reactive and accessibility. and local approach) to related to poor support a sustainable transition from reporting processes response to recovery as o Front-line workers vaccination rates did not receive increase in Ontario their pandemic o Lockdown strategies pay until months that maintain a later moderate lockdown level are more effective • The Auditor General than oscillating of Ontario's report between strict and mild described 16 key lockdowns according recommendations to published modelling with 55 action items studies cited in the to address challenges brief raised in the o Early action with pandemic readiness stringent public-health and response in measures can be less long-term care report costly for the economy o Overall, the sector than multiple lesswas not intense, shorter sufficiently duration lockdowns prepared or

o Basic income for	equipped to
individuals affected by	respond to the
lockdowns should be	pandemic due to
in place	existing facility,
	staffing, and
	infection-
	prevention and
	control issues
	o Long-term care is
	often
	disconnected with
	other care services
	o Pandemic
	responses led to
	unintended
	consequences on
	long-term care
	staff and residents
	o Unclear
	communication,
	and lack of
	enforcement and
	oversight affected
	containment of
	COVID-19
	• The Ontario Long-
	term Care COVID-
	19 Commission
	report was published
	on 30 April 2021 and
	found that the
	province's lack of
	pandemic
	preparedness and the
	existing poor state of
	the long-term care

sector led to the	
current devastation	
o There was	
insufficient long-	
term care	
workforce, lack of	
leadership, lack of	
infection-control	
training, and	
improper home	
infrastructure	
o No drills or	
simulations for a	
pandemic were	
conducted	
o The province did	
not track the	
status of PPE	
supplies in long-	
term care	
o The commission	
recommends the	
involvement of	
private investors	
by funding the	
infrastructure of	
long-term care	
homes (like	
hospitals)	
o The commission	
states that a	
proactive	
approach should	
have occurred	
instead of an	
episodic and	
reactive approach	

• The <u>Long-Term</u>
Care COVID-19
<u>commission reported</u>
best practices that
were applied in some
settings, such as: 1)
strong and
accountable
leadership (e.g., acted
decisively, sense of
urgency, effective
mobilization,
implemented creative
solutions with
external
relationships); 2)
support for staff
(e.g., offer full-time
hours at one home,
hire private
caregivers, hire
family members,
additional pay,
regular
communication); 3)
being prepared (e.g.,
existing pandemic
plan, robust
infection-prevention
and control); and 4)
relationships with
other health partners
• The Ontario Patient
<u>Ombudsman</u>
provided four key
recommendations
based on 250

complaints related to
long-term care
homes during the
COVID-19
pandemic: 1)
backstops and
contingency plans
for all healthcare
providers; 2)
visitation policy
changes; 3) dedicated
resources for
communication; and
4) enhanced
whistleblower
protection
The Provincial
Infectious Diseases
Advisory Committee
at Public Health
Ontario released
interim guidance on
infection prevention
and control for
health care providers
and patients
vaccinated against
COVID-19 in
Hospital and Long-
Term Care Settings
o The
recommendations
describe testing,
universal masking
in health care
settings, isolation
procedures,

		vaccination, ward	
		or clinic	
		assignments for	
		both patients and	
		healthcare	
		providers	
Quebec	A preliminary analysis of	1	
(data regarding providing		
	one dose of mRNA		
	vaccines to residents of		
	long-term care homes		
	shows the campaign to		
	have been successful in		
	reducing cases of		
	COVID-19 among long-		
	term care residents in		
	Quebec		
	 A significant reduction 		
	in case numbers was		
	observed 28 days		
	following vaccination		
	in long-term care		
	homes, and this		
	reduction in case		
	numbers was sustained		
	 The reduction in case 		
	numbers in long-term		
	care homes (whose		
	residents were		
	prioritized to receive		
	the first vaccine doses)		
	was greater than the		
	reduction in COVID-		
	19 cases in the general		
	population during the		
	studied period		

o There was a 95%	
reduction in COVID-	
19-related deaths	
among long-term care	
residents in March	
2021 (post-vaccination)	
when compared to	
December 2020 (pre-	
vaccination)	
o <u>Another Quebec</u>	
evaluation reported a	
preliminary vaccine	
effectiveness rate of	
80.3% for long-term	
care residents between	
21 and 27 days after	
vaccination	
• Preliminary data on	
vaccine effectiveness	
among healthcare workers	
in Quebec show a	
significant reduction in	
COVID-19 cases among	
healthcare workers as	
vaccination was rolled out	
in this group	
• Preliminary data on	
vaccine effectiveness	
among healthcare workers	
in Quebec show a	
significant reduction in	
COVID-19 cases among	
healthcare workers as	
vaccination was rolled out	
in this group	
o Additional data on	
vaccine effectiveness	
 vacenic circurences	

New Brunswick	The Auditor General of New Brunswick has recommended that the provincial Office of the Comptroller improve its process for the tracking and reporting of program funding, financial relief measures, and federal	among healthcare workers in Quebec have shown that one dose of an mRNA vaccine reduces the risk of COVID-19 infection by 75% and hospitalization by 95% Two doses of an mRNA vaccine have been shown to be 94.2% effective against infection, and no healthcare workers with two mRNA vaccine doses have been hospitalized in Quebec		
NI C	assistance related to the COVID-19 pandemic			
Nova Scotia			A report from the Northwood Quality- improvement Review Committee submitted to Nova Scotia's Minister of Health and Wellness has identified key	

drivers for the largest
nursing home
outbreak in the
province, and
recommendations
for the future
• The report has 17
recommendations
for Northwood, the
Department of
Health and Wellness
and government,
informed by
consultations with
more than 350
stakeholders
including residents
and families, staff
members, healthcare
practitioners and
leaders involved in
the Northwood
outbreak response
• The
recommendations
are indicated to be
acted upon in short-
(less than three
months) and long-
term (greater scope
and require longer
than three months)
time horizons, and
are organized based
on level of
intervention: facility
level, governance

			and organization level, and legislation and provincial level Nova Scotia's Department of Health and Wellness and the Nova Scotia Health Authority published a report presenting a literature review, analysis, findings and recommendations based on long-term care Infection Prevention and Control (IPAC) teams during the first wave of the COVID-19 pandemic	
			be formalized to continue through subsequent waves of the pandemic	
Prince Edward Island	The Auditor General of Prince Edward Island's annual report of 2021 indicates that the auditor general has been requested to undertake an examination of the government's COVID-19 pandemic response The office of the auditor general is to report back		ше рапцеппс	

	by August 2021 and is		
	currently in phase one		
	(includes reviewing		
	programs paid for using		
	the Emergency		
	Contingency Fund) of its		
	reporting		
Newfoundland			
and Labrador			
Yukon			
Northwest			
Territories			
Nunavut			

Appendix 7: Documents excluded at the final stages of reviewing

Type of document	Hyperlinked title
Government documents	The effect of COVID-19 on physical activity among Canadians and the future risk of cardiovascular disease
	Economic impact of COVID-19 in the provinces and territories
	The impacts of COVID-19 pandemic in nursing and residential care facilities
	Internet use and COVID-19: How the pandemic increased the amount of time Canadians spend online

Waddell KA, Wilson MG, Demaio P, Sharma K, Bain T, Al-Khateeb S, Bhuiya A, Lavis JN. Appendices for COVID-19 living evidence profile #4 (version 4.3): What went well and what could have gone better in the COVID-19 response in Canada, as well as what will need to go well in the future given any available foresight work being conducted? Hamilton: McMaster Health Forum, 15 July 2021.

The COVID-19 Evidence Network to support Decision-making (COVID-END) is supported by an investment from the Government of Canada through the Canadian Institutes of Health Research (CIHR). To help Canadian decision-makers as they respond to unprecedented challenges related to the COVID-19 pandemic, COVID-END in Canada is preparing rapid evidence responses like this one. The living evidence profile update is funded both by CIHR and by the Public Health Agency of Canada. The opinions, results, and conclusions are those of the evidence-synthesis team that prepared the rapid response, and are independent of the Government of Canada and CIHR. No endorsement by the Government of Canada or CIHR is intended or should be inferred.

